FINAL TOWNSHIP TESTING NITRATE REPORT: WADENA COUNTY 2013-2016

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Pesticide and Fertilizer Management Division

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EXECUTIVE SUMMARY

Nitrate is a naturally occurring, water soluble molecule that is made up of nitrogen and oxygen. Although nitrate occurs naturally, it can also originate from sources such as fertilizer, animal manure, and human waste. Nitrate is a concern because it can be a risk to human health at elevated levels. The Minnesota Department of Health (MDH) has established a Health Risk Limit (HRL) of 10 mg/L nitrate as nitrogen (nitrate-N) for private drinking water wells in Minnesota.

In response to health concerns over nitrate-N in drinking water the Minnesota Department of Agriculture (MDA) developed the Nitrogen Fertilizer Management Plan (NFMP). The NFMP outlines a statewide plan to assess vulnerable areas for nitrate in groundwater known as the Township Testing Program.

The primary goal of the Township Testing Program is to identify areas that have high nitrate concentrations in their groundwater. The program also informs residents about the health risk of their well water. Areas were selected based on historically elevated nitrate conditions, aquifer vulnerability and row crop production. The MDA plans to offer nitrate-N tests to more than 70,000 private well owners in over 300 townships by 2019. This will be one of the largest nitrate testing efforts ever conducted and completed.

In 2013, private wells in the Wadena County study area (four townships) were sampled for nitrate-N. Samples were collected from private wells using homeowner collection and mail-in methods. These initial samples were collected from 252 wells representing an average response rate of 28 percent of homeowners. Well log information was obtained when available and correlated with nitrate-N results. Initial well dataset results showed that across the study area, 13.1 percent of private wells sampled were at or above the health standard of 10 mg/L for nitrate-N. Based on the initial results, it is estimated that over 300 residents could be consuming well water with nitrate-N at or over the HRL.

The MDA completed follow-up sampling and well site visits at 39 wells in 2015. A follow-up sampling was offered to all homeowners with wells that had a detectable nitrate-N result.

A well site visit was conducted to identify wells that were unsuitable for final analysis. The final well dataset is intended to only include private drinking water wells potentially impacted by applied commercial agricultural fertilizer. Therefore, wells with construction issues or nearby potential point sources of nitrogen were removed from the final well dataset. Point sources of nitrogen can include: feedlots, subsurface sewage treatment systems, fertilizer spills, and bulk storage of fertilizer. A total of 30 (12 percent) wells were determined to be unsuitable and were removed from the dataset. The final well dataset had a total of 222 wells.

The final well dataset was analyzed to determine the percentage of wells at or over the HRL of 10 mg/L nitrate-N. When analyzed at the township scale the percent of wells at or over the HRL ranged from 1.1 to 10.3 percent. One township sampled in Wadena County is showing significant problems with 10 percent of wells at or over the HRL.

INTRODUCTION

The Minnesota Department of Agriculture (MDA) is the lead agency for nitrogen fertilizer use and management. The Nitrogen Fertilizer Management Plan (NFMP) is the state's blueprint for prevention or minimization of the impacts of nitrogen fertilizer on groundwater. The MDA revised the NFMP in 2015. Updating the NFMP provided an opportunity to restructure county and state strategies for reducing nitrate contamination of groundwater, with more specific, localized accountability for nitrate contamination from agriculture. The NFMP outlines how the MDA addresses elevated nitrate levels in groundwater. The NFMP has four components: prevention, monitoring, assessment and mitigation.

The goal of nitrate monitoring and assessment is to develop a comprehensive understanding of the severity, magnitude, and long term trends of nitrate in groundwater as measured in public and private wells. The MDA established the Township Testing Program to determine current nitrate concentrations in private wells on a township scale. This program is designed to quickly assess a township in a short time window. Monitoring focuses on areas of the state where groundwater nitrate contamination is more likely to occur. This is based initially on hydrogeologically vulnerable areas where appreciable acres of agricultural crops are grown. Statewide the MDA plans to offer nitrate-N tests to more than 70,000 private well owners in over 300 townships by 2019. As of March 2018, 242 townships in 24 counties have completed the initial sampling.

In 2013, four townships in Wadena County were selected to participate in the Township Testing Program (Figure 1). Areas were chosen based on several criteria. Criteria used includes: professional knowledge shared by the local soil and water conservation district (SWCD) or county environmental departments, past high nitrate as nitrogen (nitrate-N) results, vulnerable groundwater, and the amount of row crop production. Initial water samples were collected from private wells by homeowners and mailed to a laboratory. Sample results were mailed by the laboratory to the participating homeowners. The sampling kit, laboratory analysis, and results were provided at no cost to participating homeowners and paid for by the Clean Water Fund.

Well owners with detectable nitrate-N results were offered a no cost pesticide sample and a follow-up nitrate-N sample collected by MDA staff. The MDA began evaluating pesticide presence and concentrations in private water wells at the direction of the Minnesota Legislature. The follow-up pesticide and nitrate-N sampling in Wadena County occurred during the summer of 2015. The follow-up included a well site visit (when possible) in order to rule out well construction issues and to identify potential point sources of nitrogen. Wells that had questionable construction integrity or were near a point source of nitrogen were removed from the final well dataset. After the unsuitable wells were removed, the nitrate-N concentrations of well water were assessed for each area.

For further information on the NFMP and Township Testing Program, please visit the following webpages:

www.mda.state.mn.us/nfmp
www.mda.state.mn.us/townshiptesting

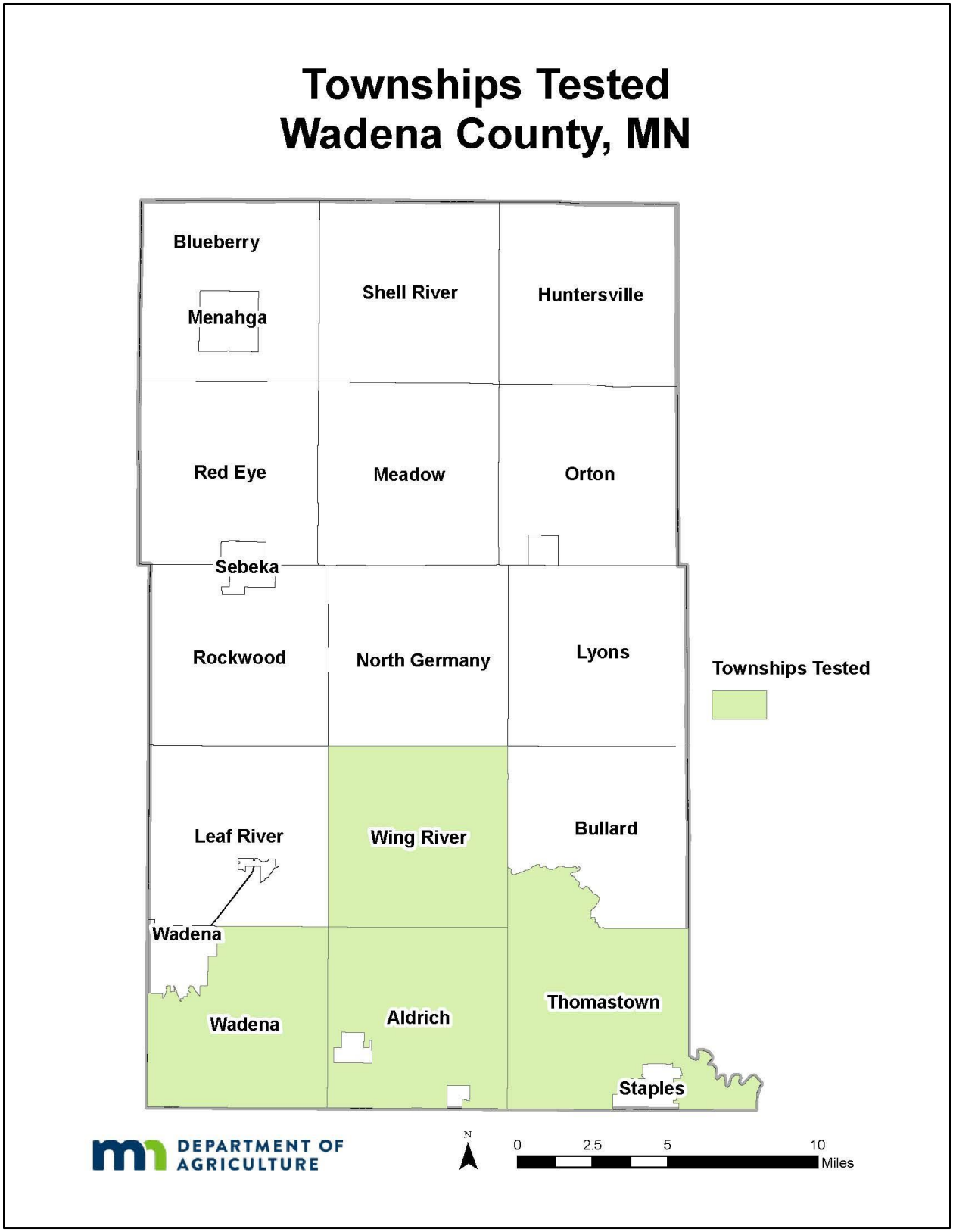

Figure 1. Townships Tested in Wadena County

BACKGROUND

In many rural areas of Minnesota, nitrate is one of the most common contaminants in groundwater, and in some localized areas, a significant number of wells have high nitrate levels.

Nitrate is a naturally occurring, water soluble molecule that is made up of nitrogen and oxygen. Although nitrate occurs naturally, it can also originate from other sources such as fertilizer, animal manure, and human waste. Nitrate is a concern because it can have a negative effect on human health at elevated levels. The United States Environmental Protection Agency has established a drinking water Maximum Contaminant Level (MCL) of 10 mg/L for nitrate as nitrogen (nitrate-N) (US EPA, 2009) in municipal water systems. The Minnesota Department of Health (MDH) has also established a Health Risk Limit (HRL) of 10 mg/L nitrate-N for private drinking water wells in Minnesota.

Nitrogen present in groundwater can be found in the forms of nitrite and nitrate. In the environment, nitrite generally converts to nitrate, which means nitrite occurs very rarely in groundwater. The nitrite concentration is commonly less than the reporting level of 0.01 mg/L, resulting in a negligible contribution to the nitrate plus nitrite concentration (Nolan and Stoner, 2000). Therefore, analytical methods generally combine nitrate plus nitrite together. Measurements of nitrate plus nitrite as nitrogen and measurements of nitrate as nitrogen will hereafter be referred to as “nitrate”.

NITRATE FATE AND TRANSPORT

Nitrate is considered a conservative anion and is highly mobile in many shallow coarse-textured groundwater systems. Once in groundwater, nitrate is often considered very stable and can move large distances from its source. However, in some settings nitrate in groundwater may be converted to nitrogen gas in the absence of oxygen and the presence of organic carbon, through a natural process called denitrification. Denitrification occurs when oxygen levels are depleted and nitrate becomes the primary oxygen source for microorganisms. Shallow groundwater in coarse-textured soils (glacial outwash) generally has low concentrations of organic carbon and is well oxygenated, so denitrification is often limited in these conditions. As a result areas like Wadena County with extensive glacial outwash aquifers and intensive row crop agriculture are particularly vulnerable to elevated nitrate concentrations. However, geochemical conditions can be highly variable within an aquifer or region and can also change over-time (MPCA, 1998).

NITROGEN POINT SOURCES

The focus of the Township Testing Program is to assess nitrogen contamination in groundwater as a result of commercial nitrogen fertilizer applied to cropland. Any wells potentially impacted by point sources were removed from the final well dataset. Potential point sources such as subsurface sewage treatment systems (more commonly known as septic systems), feedlots, bulk storage of fertilizer, and fertilizer spills are considered in this section. Below is a brief overview of these sources in Wadena County. Further details are in Appendix A.

SUBSURFACE SEWAGE TREATMENT SYSTEM

Subsurface sewage treatment systems (SSTS) can be a potential source for contaminates in groundwater such as nitrate and fecal material (MDH, 2014). In Wadena County, over a recent 13 year period (2002-2014), a total of 1,255 construction permits for new, replacement, or repairs for SSTS were issued. Of all the reported septic systems in Wadena County, 36 percent are newer than 2002 (MPCA, 2015a). When new SSTS's are installed they are required to be in compliance with the rules at the time of installation. Newer systems meet modern SSTS regulations and must comply with the current well code; which requires a 50 foot horizontal separation from the well (MDH, 2014).

FEEDLOT

Manure produced on a feedlot can be a potential source of nitrogen pollution if improperly stored or spread. In the Wadena County study area there are a total of 65 active feedlots. The majority of the feedlots are permitted to house less than 100 animal units (AU) (Appendix A; Figure 3). Wing River and Wadena Townships have the most permitted AU per square mile (Appendix A; Table 7).

FERTILIZER STORAGE LOCATION

Bulk fertilizer storage locations are potential point sources of nitrogen because they store large concentrations of nitrogen based chemicals. Licenses are required for individuals and companies that store large quantities of fertilizer. The Wadena County study area has a total of 158 fertilizer storage licenses. The vast majority are chemigation sites (Appendix A; Table 8).

FERTILIZER SPILLS AND INVESTIGATIONS

A total of 2 historic fertilizer spills and investigations occurred in the Wadena County study area. (Appendix A; Table 9).

TOWNSHIP TESTING METHODS

VULNERABLE TOWNSHIPS

Well water sampling is focused on areas that are considered vulnerable to groundwater contamination by nitrogen fertilizer. Typically townships and cities are selected for sampling if more than 30 percent of the underlying geology is considered vulnerable and more than 20 percent of the land cover is row crop agriculture. These are not rigid criteria, but are instead used as a starting point for creating an initial plan. A map depicting the areas that meet this preliminary criteria can be found in the initial Wadena County report (MDA, 2015). Additional factors such as previous nitrate results and local knowledge of groundwater conditions were, and continue to be, used to prioritize townships for testing.

Aquifer sensitivity ratings from the Minnesota Department of Natural Resources were used to estimate the percentage of geology vulnerable to groundwater contamination. The ratings are based upon guidance from the Geologic Sensitivity Project Workshop's report "Criteria and Guidelines for Assessing Geologic Sensitivity in Ground Water Resources in Minnesota" (MDNR, 1991). A map depicting these sensitivities and a more detailed description can be found in the initial Wadena County report (MDA, 2015). The National Agriculture Statistics Service data (USDA NASS, 2013) on cropland was used to determine the percentage of row crop agriculture. A map and table depicting the extent of the cropland in Wadena County can be found in Appendix B (Figure 5, Table 11).

PRIVATE WELL SAMPLING - NITRATE

The testing is done in two steps in each township: "initial" and "follow-up" sampling. The initial sampling for nitrate was conducted in 2013. In the initial sampling, all private well owners in the selected townships were sent a nitrate test kit. These kits include instructions on how to collect a water sample, a sample bottle, a voluntary survey, and a prepaid mailer. Each participating homeowner was mailed the nitrate result for their well along with an explanatory nitrate brochure (Appendix C). Well water samples were collected by 252 homeowners using the mail-in kit. These 252 samples are considered the "initial well dataset". On average, 28 percent of the homeowners in these townships responded to the free nitrate test offered by MDA.

All of the homeowners with a nitrate detection from the initial sampling were asked to participate in a follow-up well site visit and sampling. The well site visit and follow-up sampling was conducted in 2015 by MDA staff. A total of 39 follow-up samples were analyzed (Table 1).

Each follow-up visit was conducted at the well site by a trained MDA hydrologist. Well water was purged from the well for 15 minutes before a sample was collected to ensure a fresh water sample. Additionally, precautions were taken to ensure no cross-contamination occurred. A more thorough explanation of the sampling process is described in the sampling and analysis plan (MDA, 2016). As part of the follow-up sampling, homeowners were offered a no cost pesticide test. As pesticide results are finalized, they will be posted online in a separate report (www.mda.state.mn.us/pwps.).

Table 1. Homeowner Participation in Initial and Follow-Up Well Water Sampling, Wadena County

Township	Kits Sent	Initial Well Dataset*	Well Site Visits & Follow-Up Sampling Conducted
Aldrich	135	31	7
Thomastown	276	99	9
Wadena	353	91	16
Wing River	126	31	7
Total	890	252	39

*Due to resolved discrepancies the values in this report may not match the initial Wadena County report (MDA, 2015). Two sites were removed due to unverified address locations, and 16 duplicates and extra kits were removed.

The well site visit was used to collect information on potential nitrogen point sources, well characteristics (construction type, depth, and age) and the integrity of the well construction. Well site visit information was recorded on the Well Information and Potential Nitrate Source Inventory Form (Appendix D).

WELL ASSESSMENT

All wells testing higher than 5 mg/L were carefully examined for well construction, potential point sources and other potential concerns.

Using the following criteria, a total of 30 wells were removed to create the final well dataset. See Appendix E (Tables 14 and 15) for a summary of the removed wells.

HAND DUG

All hand dug wells were excluded from the dataset, regardless of the nitrate concentration. Hand dug wells do not meet well code and are more susceptible to local surface runoff contamination. Hand dug wells are often very shallow, typically just intercepting the water table, and therefore are much more sensitive to local surface runoff contamination (feedlot runoff), point source pollution (septic system effluent), or chemical spills.

POINT SOURCE

Well code in Minnesota requires wells to be at least 50 feet away from most possible nitrogen point sources such as SSTS (septic tanks and drain fields) and animal feedlots (Minnesota Rules, part 4725.4450). High nitrate-N wells that did not maintain the proper distance from these point sources were removed from the final well dataset. Information gathered from well site visits was used to assess these distances. If a well was not visited by MDA staff, the well survey information provided by the homeowner and aerial imagery was reviewed.

WELL CONSTRUCTION PROBLEM

The well site visits allowed the MDA staff to note the well construction of each well. Some wells had noticeable well construction problems. For instance, a few wells were missing bolts from the cap, making the groundwater susceptible to pollution. Other examples include wells buried underground or wells with cracked casing. Wells with significant problems such as these were excluded from the final well dataset.

UNSURE OF WATER SOURCE

Also, if the water source of the sample was uncertain, then data pertaining to this sample was removed.

SITE VISIT COMPLETED - WELL NOT FOUND & CONSTRUCTED BEFORE 1975 & NO WELL ID

Old wells with no validation on the condition of well construction were removed from the dataset. These wells were installed before the well code was developed in Minnesota (mid-1975), did not have a well log, and MDA staff could not locate the well during a site visit.

NO SITE VISIT & CONSTRUCTED BEFORE 1975 & NO WELL ID

Additionally if there was no site visit conducted, and the well is an older well (pre-1975) the well was not used in the final analysis.

NO SITE VISIT & INSUFFICIENT DATA & NO WELL ID

Wells that were clearly lacking necessary background information were also removed from the dataset. These wells did not have an associated well log, were not visited by MDA staff, and the homeowner did not fill out the initial well survey or the address could not be found.

RESULTS

FINAL WELL DATASET

A total of 252 well water samples were collected by homeowners across four townships. A total of 30 (12 percent) wells were found to be unsuitable and were removed to create the final well dataset. The final analysis was conducted on the remaining 222 wells (Table 2). The wells in the final well dataset represent drinking water wells potentially impacted by applied commercial agricultural fertilizer.

FINAL WELL WATER NITROGEN ANALYSIS

The final analysis was based on the number of wells over the nitrate HRL of 10 mg/L. Table 2 shows the results for all townships sampled. The percent of wells over the HRL ranged from 1.1 to 10.3 percent.

Table 2. Initial and Final Well Dataset Results, Wadena County

Township	Initial Well Dataset	Final well Dataset	Wells ≥10 mg/L Nitrate-N	
			Count	Percentage
Aldrich	31	24	2	8.3%
Thomastown	99	93	1	1.1%
Wadena	91	76	7	9.2%
Wing River	31	29	3	10.3%
Total	252	222	13	5.9%

The individual nitrate results from this final well dataset are displayed spatially in Figure 2. Due to the inconsistencies with geocoding the locations, the accuracy of the points is variable.

The final well dataset summary statistics are shown in Table 3. The minimum values were all below the detection limit. The maximum values ranged from 10.9 to 27.6 mg/L nitrate-N, with Wadena Township having the highest result. The 90th percentile ranged from 2.0 to 9.7 mg/L nitrate-N, with Thomastown Township having the lowest result and Wadena Township having the highest result.

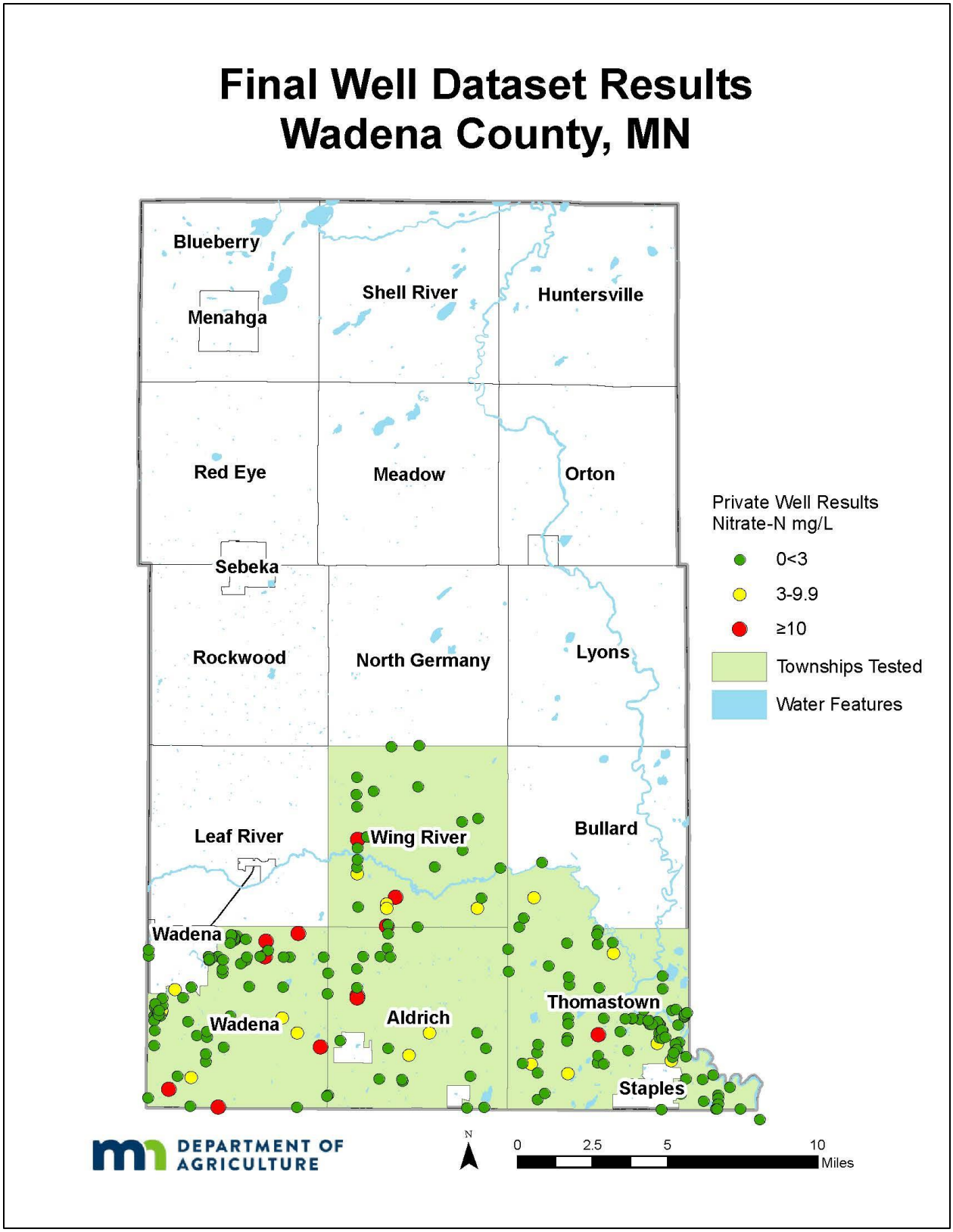

Figure 2. Well Locations and Nitrate Results from Final Well Dataset in Wadena County

Table 3. Wadena County Township Testing Summary Statistics for Final Well Dataset

Township	Total Wells	Values			Percentiles					Number of Wells					Percent				
		Min	Max	Mean	(50th) Median	75th	90th	95th	99th	<3 mg/L	3<10 mg/L	≥5 mg/L	≥7 mg/L	≥10 mg/L	<3 mg/L	3<10 mg/L	≥5 mg/L	≥7 mg/L	≥10 mg/L
		Nitrate-N mg/L or parts per million (ppm)																	
Aldrich	24	<DL	21.7	2.3	<DL	0.9	6.4	21.6	21.7	20	2	2	2	2	83.3%	8.3%	8.3%	8.3%	8.3%
Thomastown	93	<DL	10.9	0.7	<DL	<DL	2.0	6.0	10.4	86	6	6	4	1	92.5%	6.5%	6.5%	4.3%	1.1%
Wadena	76	<DL	27.6	2.5	0.1	2.3	9.7	12.5	25.8	62	7	12	9	7	81.6%	9.2%	15.8%	11.8%	9.2%
Wing River	29	<DL	22.1	2.8	<DL	3.4	8.3	19.2	22.1	21	5	4	3	3	72.4%	17.2%	13.8%	10.3%	10.3%
Total	222	<DL	27.6	1.8	<DL	1.2	5.8	10.8	21.8	189	20	24	18	13	85.1%	9.0%	10.8%	8.1%	5.9%

<DL stands for less than detectable limit. The detectable limit is <0.03 mg/L nitrate. The 50th percentile (75th, 90th, 95th, and 99th respectively) is the value below which 50 percent (75%, 90%, 95% and 99%) of the observed values fall.

As discussed previously, the areas selected were deemed most vulnerable to nitrate contamination of groundwater. Table 4 compares the final results to the percent land area of vulnerable geology (MDNR. MGS and UMD, 1997) and row crop production (USDA NASS Cropland Data Layer, 2013) in each township. The percent land area considered vulnerable geology and in row crop production was estimated using a geographic information system known as ArcGIS.

Table 4. Township Nitrate Results Related to Vulnerable Geology and Row Crop Production, Wadena County

Township	Final Total Wells	Percent Vulnerable Geology	Percent Row Crop Production	Percent ≥7 mg/L	Percent ≥10 mg/L
				Nitrate-N mg/L or parts per million (ppm)	
Aldrich	24	93%	39%	8.30%	8.30%
Thomastown	93	88%	28%	4.30%	1.10%
Wadena	76	100%	49%	11.80%	9.20%
Wing River	29	87%	18%	10.30%	10.30%
Total	222	92%*	33%*	8.10%	5.90%

* Represents an average value

ESTIMATES OF POPULATION AT RISK

The human population at risk of consuming well water over the HRL of 10 mg/L nitrate-N was estimated based on all sampled wells. An estimated 336 people in Wadena County's study area may have drinking water over the nitrate HRL (Table 5). Nitrate contamination is a significant problem across much of Wadena County. Additional public awareness and education programming will need to take place in many of the townships.

Table 5. Estimated Population with Well Water at or over 10 mg/L Nitrate-N, Wadena County

Township	Estimated Households on Private Wells*	Estimated Population on Private Wells*	Estimated Population ≥10 mg/L Nitrate-N**
Aldrich	199	429	83
Thomastown	242	820	41
Wadena	389	858	170
Wing River	201	460	59
Total	1,031	2,567	336

* Data collected from the Minnesota State Demographic Center, 2013
** Estimates based off of the 2013 estimated households per township gathered Minnesota State Demographic Center and percentage of wells at or over the HRL from the initial well dataset

WELL AND WATER CHARACTERISTICS

WELL CONSTRUCTION

Unique identification numbers from well logs were compiled for the wells in the Wadena County final well dataset. The well logs provided information on the well age, depth, and construction type (MDH Minnesota Well Index (MWI) Database; https://apps.health.state.mn.us/cwi/). These well characteristics were also provided by some homeowners. The well characteristics are described below and a more comprehensive view is provided in Appendix F (Tables 16-18).

- While the majority of wells were drilled (67 percent) a significant percentage (30 percent) were sand point wells
- For wells with a well log the median depth of wells was 71 feet, and the shallowest was 21 feet
- For wells with a well log the median year the wells were constructed in was 1999

WELL WATER PARAMETERS

MDA staff conducted the follow-up sampling. Field measurements of the well water parameters were recorded on a field log (Appendix G). The measurements included temperature, pH, specific conductivity, and dissolved oxygen. The well was purged for 15 minutes, to stabilize measurements, ensuring a fresh sample of water was collected. The stabilized readings are described below and a more comprehensive view is available in Appendix H (Tables 19-22).

- The water temperatures ranged from 7.85 °C to 12.87 °C
- The median specific conductivity was 570 µS/cm, and was as high as 758 µS/cm
- The water from the wells had a median pH of 7.79
- The dissolved oxygen readings ranged from 0.30 mg/L to 9.18 mg/L

Water temperature can affect many aspects of water chemistry. Warmer water can facilitate quicker chemical reactions, and dissolve surrounding rocks faster; while cooler water can hold more dissolved gases such as oxygen (USGS, 2016).

Specific conductance is the measure of the ability of a material to conduct an electrical current at 25°C. Thus the more ions present in the water, the higher the specific conductance measurement (Hem, 1985). Rainwater and freshwater range between 2 to 100 µS/cm. Groundwater is between 50 to 50,000 µS/cm (Sanders, 1998).

The United States Environmental Protection Agency has set a secondary pH standard of 6.5-8.5 in drinking water. These are non-mandatory standards that are set for reasons not related to health, such as taste and color (40 C.F.R. §143).

Dissolved oxygen concentrations are important for understanding the fate of nitrate in groundwater. When dissolved oxygen concentrations are low (<0.5 mg/L) (Dubrovsky et al., 2010), bacteria will use electrons on the nitrate molecule to convert nitrate into nitrogen gas (N_2). Thus nitrate can be removed from groundwater through the process known as bacterial denitrification (Knowles, 1982).

SUMMARY

The focus of this study was to assess nitrate concentrations in groundwater impacted by row crop production in selected townships in Wadena County. In order to prioritize testing, the MDA looked at townships with significant row crop production and vulnerable geology. Approximately 23 percent of the land cover is row crop agriculture and there are over 16,000 acres of groundwater irrigation in the study area.

Four townships were sampled covering over 92,000 acres. The initial (homeowner collected) nitrate sampling resulted in 252 samples. The 252 households that participated represent approximately 28 percent of the population on private wells. Well owners with measureable nitrate results were offered a follow-up nitrate sample and a pesticide sample. The MDA resampled and visited 39 wells.

The MDA conducted a nitrogen source assessment and identified wells near potential point sources and wells with poor construction. A total of 30 (12 percent) wells were found to be unsuitable and were removed to create the final well dataset of 222 wells. The remaining 222 wells were wells believed to be impacted by commercial nitrogen fertilizer and were included in the final well dataset.

A majority of wells (67 percent) were drilled and a significant percentage (30 percent) were sand point wells. The median depth of the wells was 71 and depths ranged from 21 to 293 feet.

Wing River was the only township in the study area that has more than 10 percent of the wells at or over the nitrate HRL of 10 mg/L. The percent of wells at or over the nitrate-N HRL in each township ranged from 1.1 to 10.3 percent.

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APPENDIX A

SUBSURFACE SEWAGE TREATMENT SYSTEM

Most homes that have private wells also have private subsurface sewage treatment systems (SSTS). These treatment systems can be a potential point source for contaminants such as nitrate, and fecal material. To protect drinking water supplies in Minnesota, SSTS holding tanks and the associated drain fields are required to be at least 50 feet away from private drinking water wells. The minimum required distance doubles for wells that have less than ten feet of a confining layer or if the well has less than 50 feet of watertight casing (Minnesota Rules, part 4725.4450 and MDH, 2014).

Technical and design standards for SSTS systems are described in Minnesota Rules Chapter 7080 and 7081. Some local government units (LGU) have their own statutes that may be more restrictive or differ from these standards.

Many LGUs collect information on the condition of SSTS in their jurisdiction. Often information is collected when a property is transferred, but inspections can occur at other times as well. A SSTS inspection determines if a system is compliant or non-compliant. A non-compliant treatment system can be further categorized as “failing to protect groundwater (FTPGW)” or “imminent threat to public health and safety (ITPHS)”. A system is considered FTPGW if it is a seepage pit, cesspool, the septic tanks are leaking below their operating depth, or if there is not enough vertical separation to the water table or bedrock. A system is considered ITPHS if the sewage is discharging to the surface water or groundwater, there is sewage backup, or any other condition where the SSTS would harm the health or safety of the public (Minnesota Statutes, section 115.55.05 and MPCA, 2013a).

In 2014, Wadena County reported a total of 3,507 SSTS. Of these 80 (2.3 percent) were inspected for compliance. Wadena County is one of many Minnesota counties that requires a compliance inspection upon property transfers (MPCA, 2015a).

FEEDLOT

The amount of nitrogen in manure depends on the species of animal. For example, there is approximately 31-32 pounds of nitrogen in 1,000 gallons of liquid dairy cow manure, and 53-63 pounds in 1,000 gallons of liquid poultry manure. Most of the nitrogen in manure is in organic nitrogen or in ammonium (NH_4^+) forms (Hernandez and Schmitt, 2012).

Under the right conditions organic nitrogen can be converted into ammonium and then eventually transformed into nitrate. Nitrate is a highly mobile form of nitrogen that can move into groundwater and become a contamination concern (MPCA, 2013b).

Government agencies regulate feedlots to reduce the risk of contamination to water resources. Rules pertaining to feedlots have been in place since the 1970’s; they were revised in 2000 and 2014 (MPCA, 2017b). The degree of regulation of a feedlot is dependent on the amount of

manure that is produced; measured in animal units (AU) (MPCA, 2011). One AU is equal to the amount of manure produced by one stock cow (Table 6) (MPCA, 2017b).

Table 6. Animal Unit Calculations (MPCA, 2017b)

Animal Type	Number of Animal Units (AU)
Mature dairy cow (over 1,000 lbs.)	1.4
Cow/calf pair	1.2
Stock cow/steer	1.0
Horse	1.0
Dairy heifer	0.7
Swine (55-300 lbs.)	0.3
Sheep	0.1
Broiler (over 5 lbs., dry manure)	0.005
Turkey (over 5 lbs.)	0.018

Animal feedlots with 1-300 AU require a 50 foot setback from private water wells. Larger feedlots (≥300 AU) must be at least 100 feet away from private water wells. The minimum required distance doubles for wells that have less than ten feet of a confining layer or if the well has less than 50 feet of watertight casing (MDH, 2014).

Farmers must register a feedlot through the Minnesota Pollution Control Agency (MPCA) if they have at least 50 AU, or 10 AU if the feedlot is located near shoreline. Larger feedlots must follow additional regulations. Feedlots with more than 300 AU must submit a manure management plan if they do not use a licensed commercial applicator. Feedlots with more than 1,000 AU are regulated through federal National Pollution Discharge Elimination (NPDES) permits (MPCA, 2011) and must submit an annual manure management plan as part of their permit (MPCA, 2015c).

As part of new feedlot construction, an environmental assessment must be completed for feedlots with a proposed capacity of greater than 1,000 AU. If the feedlot is located in a sensitive area the requirement for an environmental assessment is 500 AU (MPCA, 2017b).

Farmers must register their feedlot if it is in active status. Feedlots are considered active until no animals have been present on the feedlot for five years. To register, farmers fill out paperwork which includes a chart with the type and maximum number of animals on the feedlot (MPCA, 2015b). Registration is required to be completed at least once during a set four year period, the most recent period ran from 2014 to 2017. Currently, approximately 24,000 feedlots are registered in Minnesota (MPCA, 2017b). A map and table of the feedlots located in the Wadena County study area can be found below (Figure 3; Table 7).

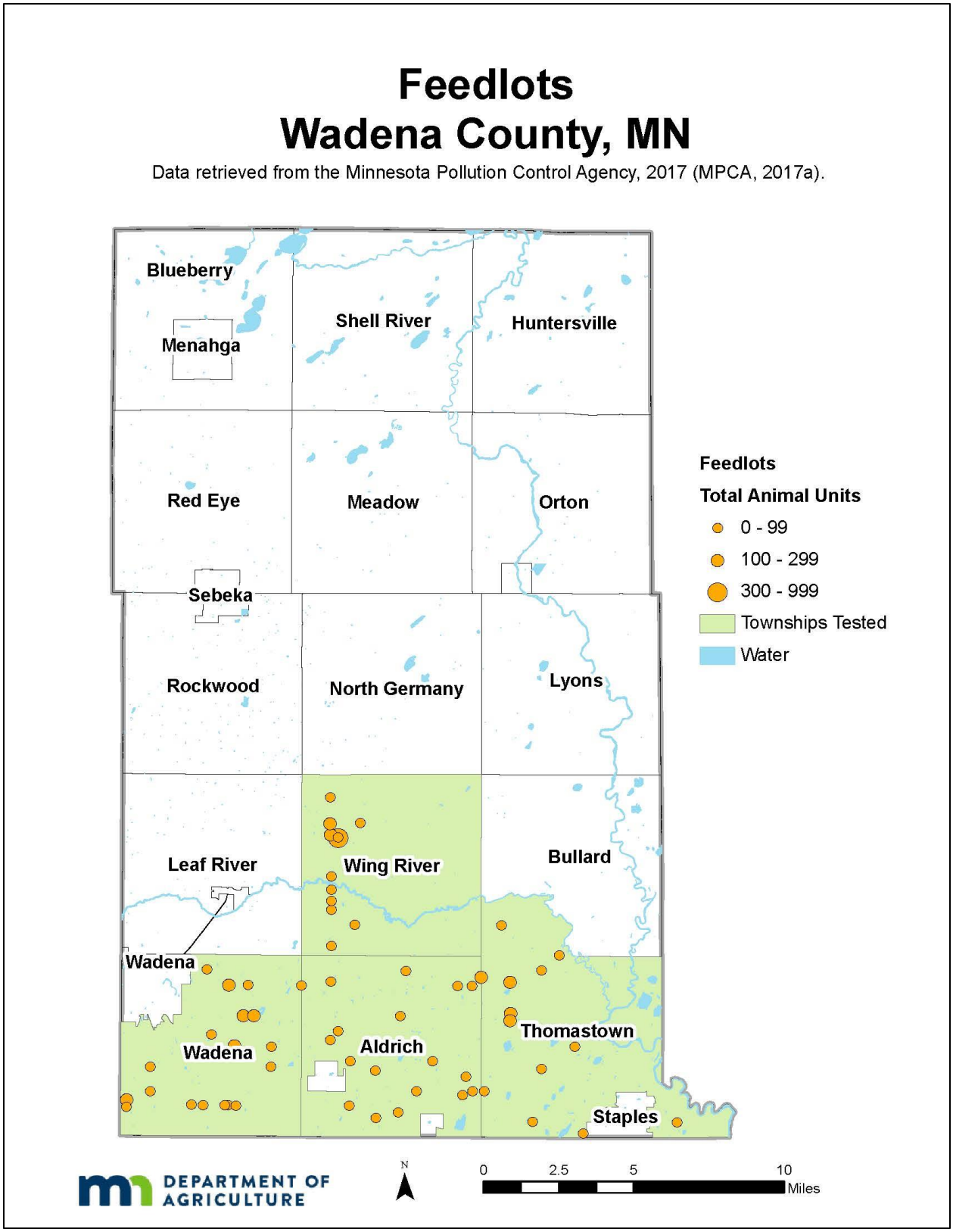


Figure 3. Feedlot Locations in Wadena County

On average there are 30 AU per square mile (0.05 AU/acre) over the entire study area (Table 7). Manure is often applied to cropland so it is pertinent to look at the AU per cropland acre. In the Wadena County study area livestock densities average 0.21 AU per acre of row crops (MPCA, 2017a; USDA NASS, 2013).

Table 7. Feedlots and Permitted Animal Unit Capacity, Wadena County

Township	Total Feedlots	Active Feedlots	Inactive Feedlots	Average AU Permitted* Per Feedlot	Total Permitted* AU	Total Square Miles	Permitted* AU per Square Mile
Aldrich	19	17	2	24	400	34	12
Thomastown	14	14	0	63	882	42	21
Wadena	23	19	4	67	1,282	31	41
Wing River	16	15	1	114	1,711	36	47
Total	72	65	7	66	4,275	144	30

Data retrieved from Minnesota Pollution Control Agency shapefile (MPCA, 2017a).
*Animals permitted may not be the actual animals on site. The total animals permitted is the maximum number of animals that are permitted for a registered feedlot. It is common for feedlots to be have less livestock than permitted.

FERTILIZER STORAGE LOCATION

The MDA tracks licenses for bulk fertilizer storage facilities, anhydrous ammonia, and chemigation sites (Table 8). Abandoned sites are facilities that once housed fertilizer chemicals. These sites are also noted and tracked by MDA as they are potential contamination sources.

Table 8. Fertilizer Storage Facility Licenses and Abandoned Sites, Wadena County

Township	Bulk Fertilizer Storage	Anhydrous Ammonia	Chemigation Sites	Abandoned Sites	Total
Aldrich	1	0	34	0	35
Thomastown	1	0	36	0	37
Wing River	1	0	33	0	34
Wadena	0	0	52	0	52
Total	3	0	155	0	158

Data retrieved from MDA Pesticide and Fertilizer Management Division, 2015; updated December 2015

SPILLS AND INVESTIGATIONS

The MDA is responsible for investigating any fertilizer spills within Minnesota. Figure 4 shows the locations of mapped historic spills within the Wadena County study area. These sites are potential point sources of nitrogen to the groundwater (MDA, 2017).

The MDA tracks several types of incidents. Incident investigations are typically for larger spills. There are none in the study area. Contingency areas are locations that have not been remediated because they were inaccessible or the contaminant could not be removed for some other reason. They are often a part of an incident investigation. There are no contingency areas in this study area. Old emergency incidents were closed prior to March 1st, 2004 (MDA, 2017), but they can still be a point source. At most of these older sites, the contaminants are unknown and their location may not be precise. Small spills and investigations are typically smaller emergency spills such as a truck spilling chemicals. It is important to note that while the locations of the incidents described are as accurate as possible, it is an incomplete dataset (MDA, 2017). Many types of spills are reported to the MDA, however only spills that potentially contain nitrogen are reported here. A breakdown of chemical type of these incidents can be found in Table 9. A breakdown of the fertilizer specific spills and investigations, by township, can be found in Table 10.

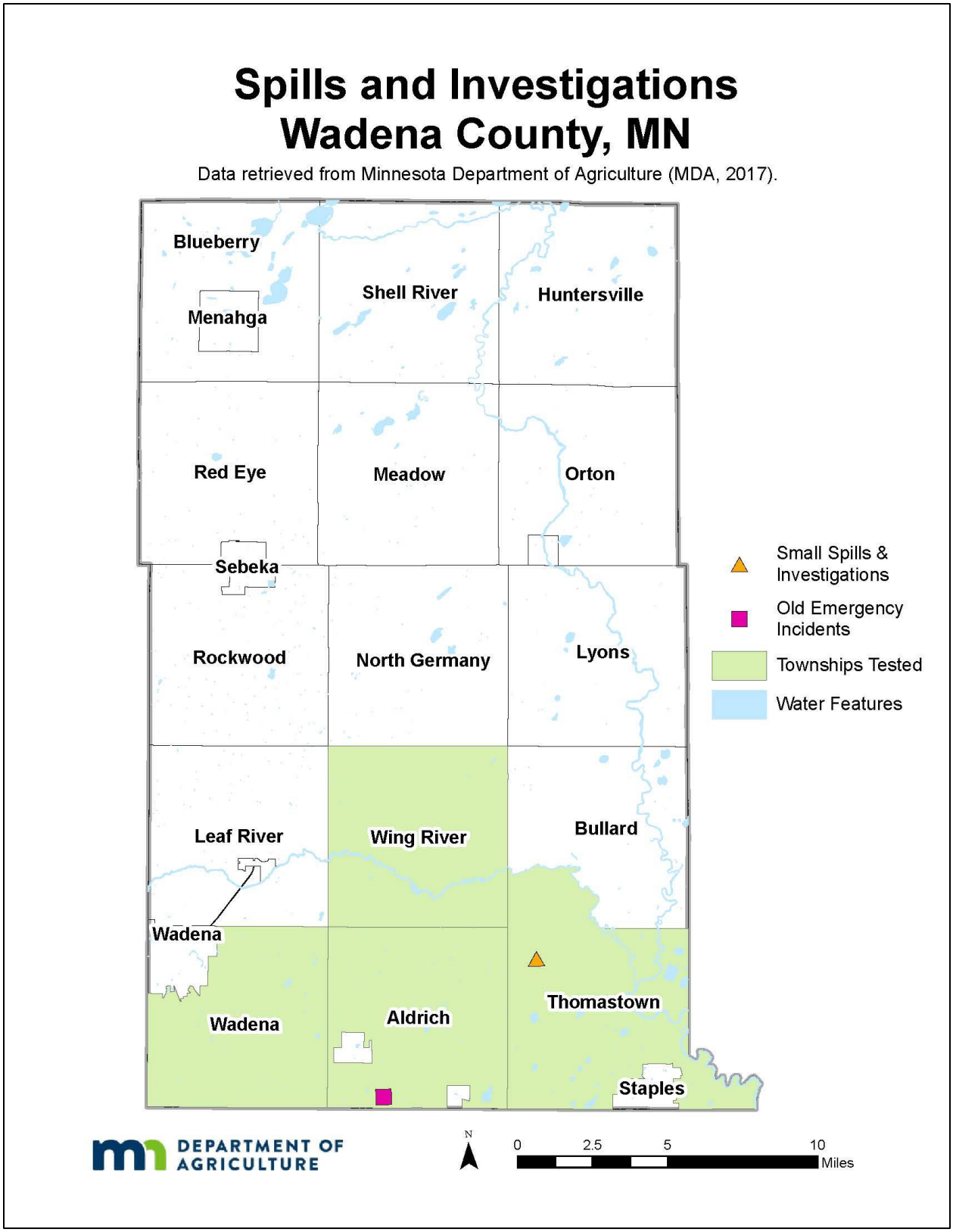


Figure 4. Fertilizer Spills and Investigations in Wadena County

Table 9. Spills and Investigations by Chemical Type, Wadena County

Contaminant	Incident Investigations	Contingency Areas	Small Spills and Investigations	Old Emergency Incidents
Fertilizer	0	0	1	1
Pesticides & Fertilizer	0	0	0	0
Anhydrous Ammonia	0	0	0	0
Total	0	0	1	1

Data retrieved from Agricultural Chemical Incidents shapefile (MDA, 2017).

Table 10. Fertilizer Related Spills and Investigations by Township, Wadena County

Township	Incidents and Spills
Aldrich	1
Thomastown	1
Wadena	0
Wing River	0
Total	2

Data retrieved from Agricultural Chemical Incidents shapefile (MDA, 2017).

APPENDIX B

LAND AND WATER USE

LAND COVER

Typically locations were selected for the Township Testing Program if at least 20 percent of the land cover was in row crop production. Row crops can include: corn, sweet corn, soybeans, alfalfa, sugar beets, potatoes, wheat, dry beans and double crops involving corn and soybeans. The Wadena study area is mainly dominated by agricultural activities. Approximately 23 percent of the land area in the study area is considered row crops and 28 percent is used for pasture or hay (Figure 5, Table 11).

Wadena County is located far north of the Twin Cities. The Crow Wing River flows through the east side of the county. Of the four townships Wing River has the least amount of land development and the most wetlands and forested areas (Figure 5, Table 11).

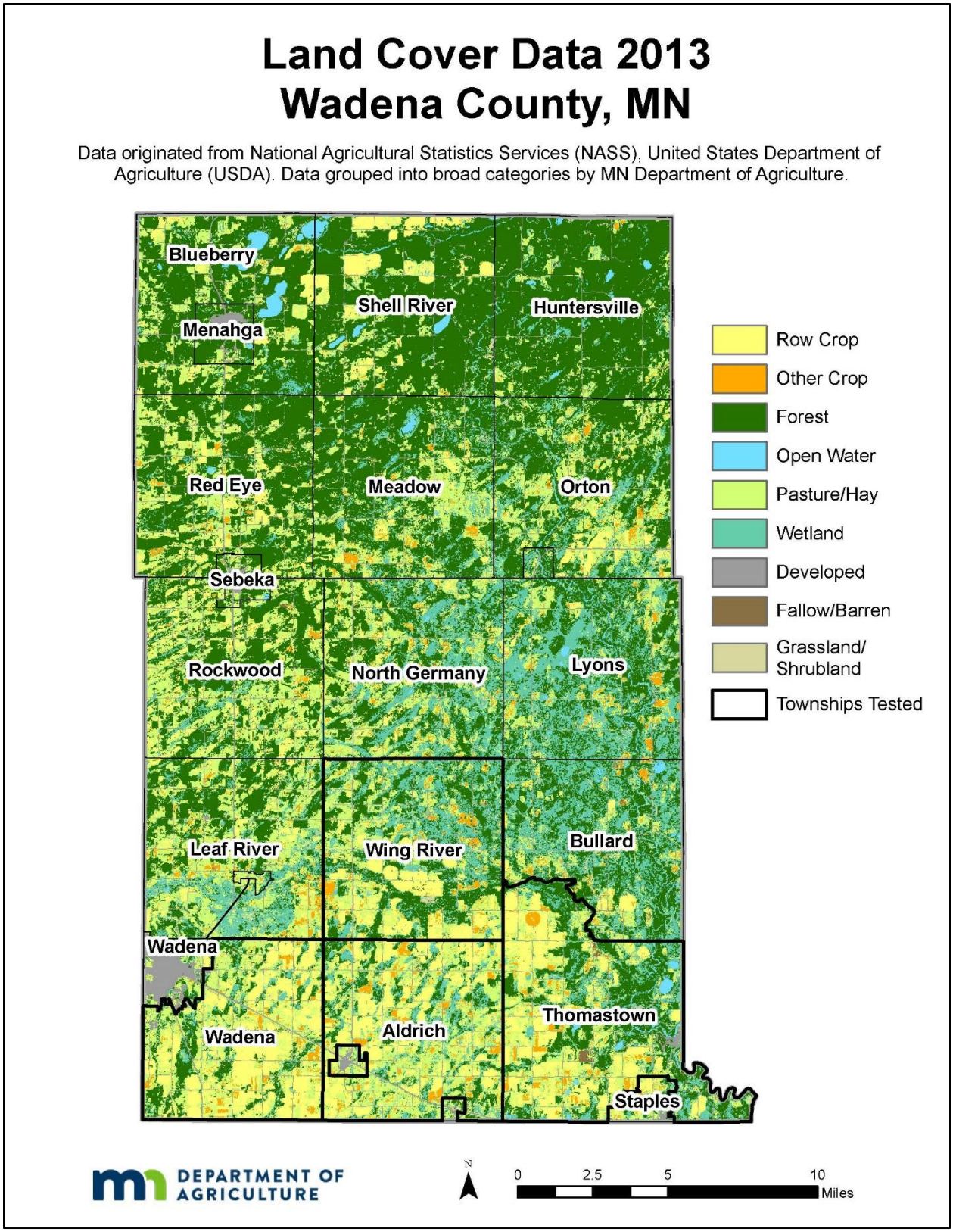


Figure 5. Land Cover in Wadena County

Table 11. Land Cover Data (2013) by Township, Wadena County

Township	Total Acres	Row Crop	Other Crops	Forest	Open Water	Pasture/ Hay	Wetland	Developed	Fallow/ Barren	Grassland/ Shrubland
Aldrich	22,064	24%	6%	14%	0%	35%	15%	4%	0%	2%
Thomastown	26,812	20%	5%	28%	2%	22%	16%	4%	1%	2%
Wadena	20,095	34%	4%	15%	0%	32%	7%	5%	0%	1%
Wing River	23,077	14%	5%	29%	0%	23%	25%	3%	0%	2%
Average	92,047*	23%	5%	22%	1%	28%	16%	4%	0%	2%

Data originated from National Agricultural Statistics Survey, United States Department of Agriculture (USDA NASS Cropland Data Layer, 2013).
Data grouped into broad categories by MDA
*Represents a total value

WATER USE

Water use permits are required for wells withdrawing more than 10,000 gallons of water per day or 1,000,000 gallons of water per year (MDNR, 2016). There are a total of 223 active groundwater well permits in the study area and 215 are used for irrigating major crops (Table 12; Figure 6). Approximately 16,475 acres of cropland is permitted for groundwater irrigation. This is approximately 79 percent of the total cropland acres in the study area. Most permitted wells are withdrawing groundwater from the water table aquifer (Table 13).

Table 12. Major Crop Active Groundwater Use Permits by Township, Wadena County

Township	Major Crop Irrigation Well Permits	Average Depth (feet)	Acres Permitted
Aldrich	44	53	2,842
Thomastown	63	56	4,123
Wadena	74	63	5,949
Wing River	34	66	3,561
Total	215	59	16,475

Data retrieved from the Minnesota Department of Natural Resources (MDNR, 2013)

Table 13. Active Groundwater Use Permits by Aquifer, Wadena County

Water Use Permits	Total	Average Depth (feet)	Aquifer System			
			Quaternary (Water Table)	Quaternary (Buried)	Paleozoic	Not Classified
Major Crop Irrigation	215	59	149	47	0	19
Non-Crop Irrigation	7	41	7	0	0	0
Waterworks	1	41	1	0	0	0
Total	223	58	157	47	0	19

Data retrieved from the Minnesota Department of Natural Resources (MDNR, 2013)

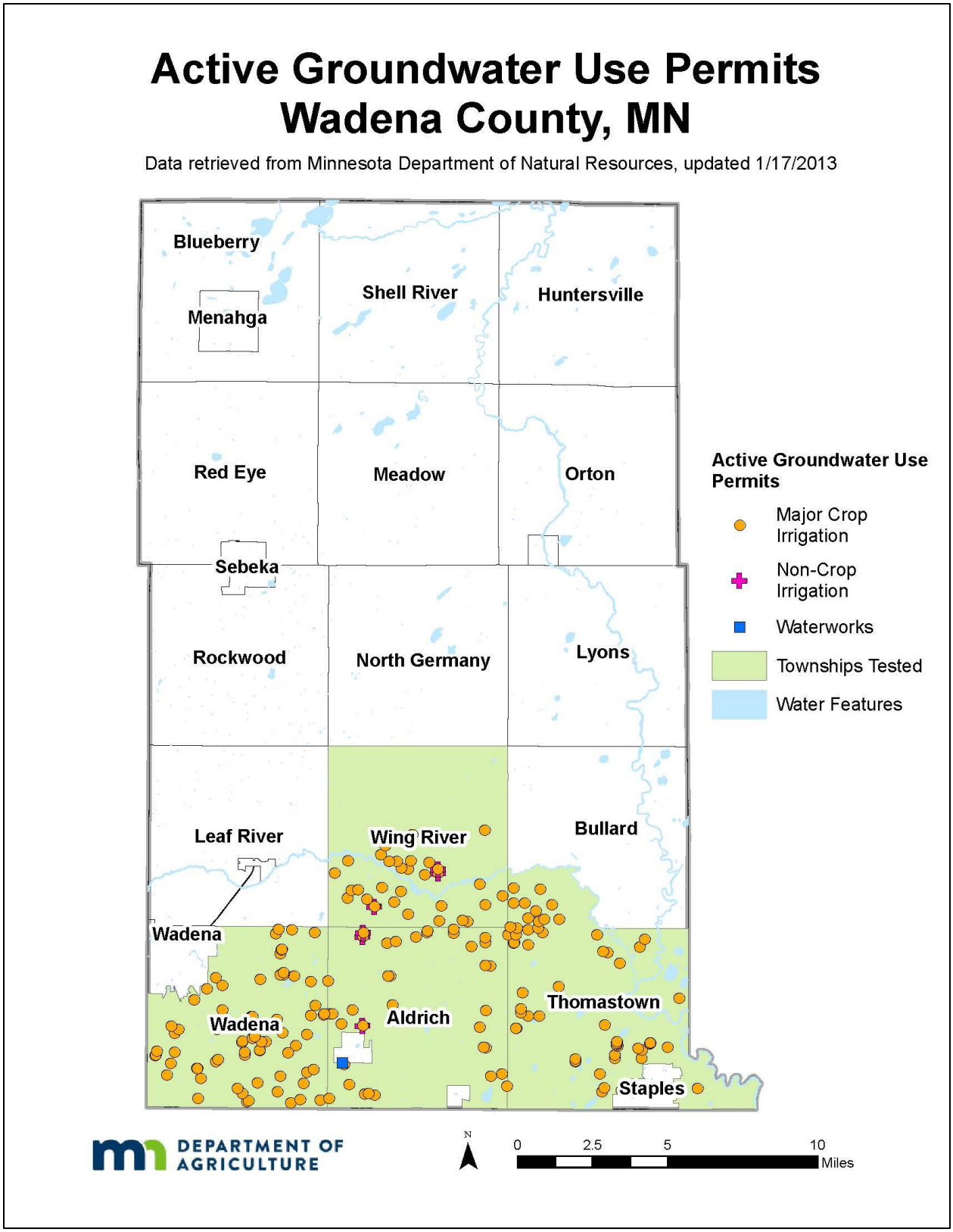


Figure 6. Active Groundwater Use Permits in Wadena County

APPENDIX C

Nitrate Brochure

The Minnesota Department of Agriculture and the Wadena County SWCD would like to **thank you** for participating in the private well volunteer nitrate monitoring. The results of your water sample are enclosed. Results from this sampling event will be reviewed and summarized and a summary report will be issued to the counties. In addition, the data will be used to determine the need and the design of a long-term monitoring network. Below is general information regarding nitrate result ranges.

If the Nitrate result is between 0 to 4.9 mg/L:

- Continue to test your water for nitrate every year or every other year.
- Properly manage nitrogen sources when used near your well.
- Continue to monitor your septic tank. Sewage from improperly maintained septic tanks may contaminate your water.
- Private wells should be tested for bacteria at least once a year. A Minnesota Department of Health (MDH) certified water testing lab can provide nitrate and bacteria testing services. Search for the lab nearest you at www.health.state.mn.us/labsearch.

If the Nitrate result is between 5 to 9.9 mg/L:

- Presently the nitrate nitrogen level in your water is below the nitrate health standard for drinking water. However, you have a source of contamination which may include: contributions from fertilized lawns or fields, septic tanks, animal wastes, and decaying plants.
- Test annually for both nitrate and bacteria. As nitrate levels increase, especially in wells near cropped fields, the probability of detecting pesticides also increases. MDA monitoring data indicates that pesticide levels are usually below state and federal drinking water guidelines. For more information on testing and health risks from pesticides and other contaminants in groundwater go to: www.mda.state.mn.us/protecting/waterprotection/pesticides
- In addition to pesticides, high nitrate levels may suggest an increased risk for other contaminants. For more information go to: www.health.state.mn.us/divs/eh/wells/waterquality/test

If the Nitrate result is above 10 mg/L:

- **Do not allow this water to be consumed by infants**, Over 10 mg/L is not safe for infants younger than 6 months of age
- **Pregnant women** also may be at risk along with **other people with specific metabolic conditions.** Find a safe alternative water supply.
- Consider various options including upgrading the well if it was constructed before the mid 1970's.
- Be sure to retest your water prior to making any significant financial investment in your existing well system. See link to MDH certified labs listed above.
- ***Boiling your water increases the nitrate concentration in the remaining water.***

Infants consuming high amounts of nitrates may develop Blue Baby Syndrome (Methemoglobinemia). This disease is potentially fatal and first appears as blue coloration of the fingers, lips, ears, etc. Seek medical assistance immediately if detected

---

If you have additional questions about wells or well water quality in Minnesota, contact your local Minnesota Department of Health office and ask to talk with a well specialist or contact the Well Management Section Central Office at health.wells@state.mn.us or at 651-201-4600 or 800-383-9808. If you have questions regarding the private well monitoring contact Kimberly Kaiser at 651-201-6280 or Kimberly.kaiser@state.mn.us.

Minnesota Department of Agriculture

CLEAN WATER LAND & LEGACY AMENDMENT

APPENDIX D

Well information and Potential Nitrate Source Inventory Form

UNIQUE NUMBER:_____ or SITE ID:_____

Well Information and Potential Nitrate Source Inventory Form

General Information

Date of Visit: _____County: _____ Township_____

Well Unique Number (6 digits): _____ Parcel Number: _____

Site ID (from township sampling if no Unique ID):_____

GPS location of well: Latitude:_____ Longitude:_____

Owner Name: _____

Owner Phone: _____

Owner Address: _____

e-mail:_____

Inspector Name:_____Inspector Phone: _____

Well Construction Information

1. Is this well used for drinking water? (Circle One) a) YES or b) NO
2. Is the outdoor water raw or filtered? (softened, distilled, reverse osmosis, activated carbon, etc.)

   _____
3. Well Information collected from (Circle One):
   - a) Well Log (**Attach**) or b) Verbal (Indicate Person): _____
4. Well Construction Type: _____ (Drilled, Sand point, Hand-dug, other)
5. Well Construction Date: _____
6. Well Depth (Feet): _____
7. Well Diameter (Inches): _____
8. Pump Installer (Sticker):_____
9. Who services the well (if available)? _____
10. Is there more than one well on this property?_____
    - If yes, list well type and Unique No. if available:_____

1

UNIQUE NUMBER:_____ or SITE ID:_____

11. Is Fertilizer stored on this property(Circle One) a) YES or b) NO
    - If yes, what is the distance to the well?_____
12. Historical fertilizer storage? a) YES or b) NO
    - If yes, what is the distance to the well? _____
13. Historic/Abandoned septic system? a) YES or b) NO
    - If yes, what is the distance to the well?_____
14. List sample types collected at this site:_____
15. Have you made any changes to your well in the last year? _____

    (added filtration system, raised well, replaced pump, upgraded well casing, replaced well, etc.)

16. Are there potential nitrate sources nearby that are >300 ft. away from the well, if so list type and approximate distance_____

Go to last page for Source Codes and well drawing.

ADDITIONAL NOTES:

_____
_____
_____
_____

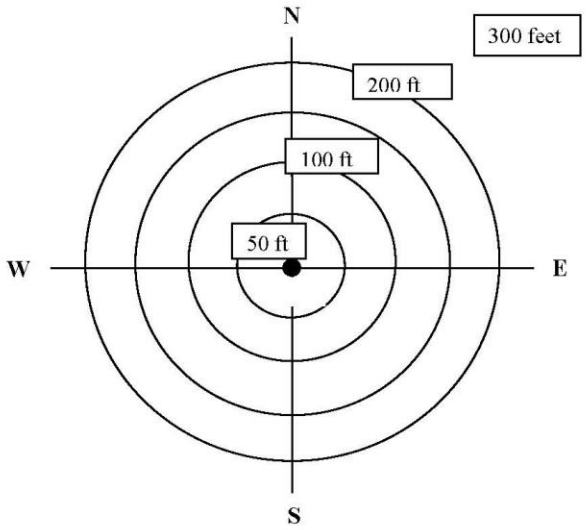
UNIQUE NUMBER:_____ or SITE ID:_____

DIRECTIONS: Stand at the well, find north and describe the type, position and distance to potential nitrate sources with 300 feet of the well. Put a dot where nitrate source is relative to the well. Label the dot with the appropriate code and label the distance. Codes are given below:

CODES

AFL: Animal Feedlot
APB: Animal/Poultry Building
MSA: Manure Storage Area
FSA: Fertilizer Storage Area
LAP: Land Application of Manure, Septage, Sewage Sludge, Waste
FWP: Feeding or Watering Area
DRA: Drain field - Above or Below Grade
PRV: Privy (Old Outhouse)
SET: Septic Tank
AGG: Dry Well, Leaching Pit, Seepage Pit, Injection Well, Agricultural Drainage Well
FIELD: Agricultural Field

17. Does water drain toward the well? a) YES or b) NO
18. Which direction does the landscape slope? (Draw arrow across bull's eye, through well, and label)
19. Is the slope: a) Steep or b) Shallow
20. Are there any *obvious* problems with the well? a) YES or b) NO
21. If yes, describe the problem:_____
20. Source Codes and Distances:_____



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APPENDIX E

Table 14. Reasons Wells Were Removed from the Final Well Dataset by Township, Wadena County

Township	Point Source	Well Construction Problem	Hand Dug Well	Unsure of water source	Site Visit Completed - Well Not Found & Constructed before 1975 & No Well ID	No Site Visit & Constructed before 1975 & No Well ID	No Site Visit & Insufficient Data & No Well ID	Total
Aldrich	0	0	0	0	3	4	0	7
Thomastown	0	0	1	0	0	5	0	6
Wadena	1	0	0	1	2	11	0	15
Wing River	0	0	0	1	0	1	0	2
Total	1	0	1	2	5	21	0	30

Table 15. Completed Site Visits for Wells Removed from the Final Well Dataset by Township, Wadena County

Township	Site Visit	No Site Visit	Total Wells Removed
Aldrich	3	4	7
Thomastown	0	6	6
Wadena	3	12	15
Wing River	1	1	2
Total	7	23	30

APPENDIX F

Table 16. Well Construction Type for Final Well Dataset

Township	Samples*	Drilled	Sand Point	Other	Not Available
Aldrich	24	16	7	0	1
Thomastown	93	74	15	1	3
Wadena	76	38	36	0	2
Wing River	29	21	8	0	0
Total	222	149	66	1	6

*Data compiled from well logs and homeowner responses.

Table 17. Well Depth for Final Well Dataset

Township	Samples*	Min	Max	Median	Mean
Aldrich	12	21	138	50	65
Thomastown	50	30	228	75	85
Wadena	29	34	285	68	87
Wing River	12	32	293	74	100
Total	103	21	293	71	85

*Data compiled from well logs only; homeowner responses are not included.

Table 18. Year of Well Construction for Final Well Dataset

Township	Samples*	Min	Max	Median	Mean
Aldrich	12	1976	2013	2000	1998
Thomastown	50	1975	2014	1999	1999
Wadena	29	1975	2014	1995	1996
Wing River	12	1988	2009	1996	1997
Total	103	1975	2014	1999	1998

*Data compiled from well logs only; homeowner responses are not included. Most wells do not have a well log if they were constructed before 1974.

APPENDIX G

Private Well Field Log

Minnesota Department of Agriculture -Private Well Field Log

Well Unique#	Site ID	Sample #'s	Date	Time	Well Depth (units)
		Nitrate:			
Sampler:		Pesticide:			Well Type:
Well Owner Name:					
Well Owner Address:					
GPS: Latitude:		Longitude:			

Duplicates collected? Yes or No

Duplicate #'s: nitrate: _____ pesticide: _____

Sample point location (for example: outside tap on south side of home) _____

Pump start time: _____ Discharge rate: _____ Time sample collected: _____

Stabilization Measurements

Time	Temp (units) (1.0°)	pH (0.1)	Specific Cond. (units) (10%)	DO (units) (10%)	Appearance/Notes

Wind (units)	Air temp (units)	Weather	Nearest possible pesticide source (type and distance)

COMMENTS/Notes:

Updated 5/18/2015

APPENDIX H

Table 19. Temperature (°C) of Well Water for Final Well Dataset

Township	Samples	Min	Max	Median	Mean
Aldrich	4	9.72	12.87	10.44	10.87
Thomastown	9	7.85	12.71	9.46	9.77
Wadena	13	8.71	12.76	9.56	9.78
Wing River	6	8.37	11.61	9.46	9.61
Total	32	7.85	12.87	9.63	9.88

Table 20. Specific Conductivity (µS/cm) of Well Water for Final Well Dataset

Township	Samples	Min	Max	Median	Mean
Aldrich	4	488	725	614	610
Thomastown	9	310	653	511	510
Wadena	13	516	758	658	637
Wing River	6	342	679	547	533
Total	32	310	758	570	578

Table 21. pH of Well Water for Final Well Dataset

Township	Samples	Min	Max	Median	Mean
Aldrich	4	7.08	8.07	7.48	7.53
Thomastown	9	7.20	8.45	7.76	7.77
Wadena	13	7.36	8.11	7.70	7.75
Wing River	6	7.35	8.39	8.02	7.97
Total	32	7.08	8.45	7.79	7.77

Table 22. Dissolved Oxygen (mg/L) of Well Water for Final Well Dataset

Township	Samples	Min	Max	Median	Mean
Aldrich	4	0.30	1.34	0.71	0.76
Thomastown	9	0.44	8.44	1.65	3.66
Wadena	13	1.28	8.47	5.07	4.16
Wing River	6	1.02	9.18	2.29	3.68
Total	32	0.30	9.18	1.89	3.50